NOTE FOR THE CABINET

Subject: Proposal for selling essential items by NAFED and subsidy by Govt. of NCT of Delhi.

1. Central Government and Govt. of NCT of Delhi have been extremely concerned over the rising prices of the essential commodities for the past few months and its impact on vulnerable section of the society, who have to spend a large share of their income for essential purchases.

2. Govt. of NCT of Delhi has initiated various steps to contain prices through market intervention and fixing of stock limits and their enforcement. As part of market intervention since August, 2009 pulses are being sold at reasonable prices much below market rates through Mother Dairy outlets, in association with Delhi Grain Merchant Association(Regd.), Delhi Dal Mills (Millers) Association (Regd.) and Dal & Besan Miller Association Delhi (Regd.).

3. Since, November, 2009 in association with Delhi Roller Flour Mill Association, Delhi Govt. has been supplying whole wheat fortified atta through 330 sale points at Rs.139/- per 10 Kg bag. This has been much appreciated as, it gave a big relief to the poor and middle class families.
4. It has been felt that to contain the spiraling prices, efforts are to be made on the supply side also. Meanwhile, NAFED has recently come with a proposal namely “NAFED Easy Market” to sell kitchen basics at fair prices to stabilize the prices.

5. A meeting was convened by Hon’ble Chief Minister on 27-01-2010 in the Conference Room at Delhi Sachivalaya with the Chairman, M.D. and other officers of NAFED which was also attended by Hon’ble Minister of Food, Supplies & Industry, Chief Secretary, Principal Secretary (Finance), Commissioner (F&S) and other officials.

6. NAFED had suggested that they are prepared for supply of kitchen basics such as Atta, Rice, Sugar, Oil, Salt etc., all 22 items in a kit and if the Delhi Govt. gives subsidy of around 30%, that will make a real impact on the prices and poorer and middle sections of the society will get a relief from the price escalation of essential commodities. They informed, as a pilot project this will be taken up in Delhi which will be a role model for entire country. They propose to extend it to other states after its successful implementation in Delhi. It was decided in the meeting that people may not prefer a kit containing 22 items, instead the items are to be sold in loose i.e. packets of individual items.

7. During the discussion, it emerged that transportation, handling and other operational costs will come up to 10% and NAFED is prepared to bear this cost and requested Delhi Govt. to give subsidy of such an amount which will have an affect of at least 30% reduction in the selling price, compared to the retail market prices.

8. Hon’ble Chief Minister had directed to work out the modalities under the Chairmanship of Principal Secretary (Finance). Several rounds of discussions have been held by the representatives of NAFED and CMD of DSCSC Ltd., Commissioner,
(F&S) and other officers of these Agencies with Principal Secretary (Finance). It has been decided that since Delhi Govt. has already been supplying Atta, Chana Dal, Rajma Chitra, Kala Chana and Kabuli Chana, sale of these items by NAFED is not required. Finally, it has been decided to ask NAFED to sell Arhar Dal, Moong Dal, Urad Dhuli, Rice Parmal, Kabuli Chana and Edible Oil.

9. In pursuance of the above mentioned deliberations, reference was sent to Managing Director, NAFED vide letter No.PS/CFS/F&S/2009-10/614-18 dated 29-01-2010 of the Commissioner (F&S) (Copy enclosed as Annexure 'A') along with a statement indicating tentative retail prices, the quantity required, and containing 30% subsidy worked out along with the net sale price for the consumers for the sale of 1 Kg pack/1 Ltr. Pouch of the above said items. It was also indicated in the reference that the sale is proposed to be made from 70 circle offices in mobile vans and that the retail rates will be reviewed on weekly basis by a Committee comprising of representative of Finance Department, NAFED, DSCSC Ltd and F&S Department.

10. In response to the reference made by the Department, Additional Managing Director (NAFED) has sent a response vide letter No.HO/CMD/NEM/2009-10/18805 dated 02-02-2010 giving operational guidelines for supply of the Kitchen Essentials and the rates on the “Easy Market Scheme” (Copy enclosed as Annexure 'B').

NAFED has intimated that:

1. That Delhi Govt. shall give 30% subsidy.
2. NAFED shall supply these items on Ex-NAFED, CMD Branch, Near Britania Chowk and further re-distribution to the Circle Outlets shall be done by the Delhi Govt. or its nominated agencies at its own cost.
3. The handling charges amounting to 10% will be borne by NAFED.
4. That Delhi Govt. shall make available advance funds equivalent to 25% of the total value of the weekly supply and the balance within a week's time of lifting/acknowledgement of the stock.

5. NAFED shall supply Fair Average Quality conforming to PFA specifications.

6. It will be able to operationalise ten outlets (5 outlets of NAFED and 5 outlets of DSCSC Ltd) for the first two days i.e. 5th and 6th February, 2010, in NAFED existing consumer packs

11. On the intervention of Delhi Govt., Delhi Grain Merchant Association has already been supplying Pulses at very reasonable rates and are being sold through Mother Dairy Outlets. At present Chana Dal is sold at Rs.35/-, Rajma Chitra Rs.44/-, Kala Chana Rs.36/-, Kabuli Chana Rs.50/- per Kg. The Association has agreed to reduce these rates further in view of the downward trend with the arrival of the rabi harvest. Chana @ Rs.30/-, Chana Dal Rs.30/-, Rajma Rs.38/-, Kabli Chana Rs.43/50 per Kg.

They further offered to add more pulses at the following rates:

<table>
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<tr>
<th>Sl.No.</th>
<th>Name of Pulses</th>
<th>Rate (Per Kg.)</th>
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<tr>
<td>1</td>
<td>Dal Arhar</td>
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<td>2</td>
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<tr>
<td>4</td>
<td>Urad Washed</td>
<td>Rs.55/-</td>
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12. Comparative statement of retail prices, subsidy component and prices offered by Delhi Grain Merchant Association is enclosed as Annexure "C"

13. It may be pointed out that NAFED have not given break-up of the cost indicating therein procurement cost, handling, subsidy and other costs and their own calculation of the retail price. The statement enclosed as Annexure "C" showing subsidy to be given by Govt. and the net retail prices after subsidy and the retail prices offered by Delhi
Grain Merchant Association clearly shows that the rates offered by Delhi Grain Merchant Association are far better to adopt rather than incurring subsidy of around Rs.12 Crores per month. Moreover, NAFED is going to deliver the commodities at a single point and it is for the Govt. to re-distribute at various sale points (70 circle offices) at its own cost. In case of Delhi Grain Merchant Association, Govt. need not spend any amount or provide any subsidy. There is no involvement of Govt. funds and the consumers are provided pulses much below the market price. Moreover, the retail price is re-fixed from time to time depending on the market fluctuation.

14. In view of the soaring prices of the Sugar, it is also proposed to subsidize the sale of Sugar. The procurement and distribution of the Sugar will be taken up by Delhi State Civil Supplies Corporation Ltd., and will be sold through Mother Dairy Outlets. DSCSC Ltd., will procure Sugar through Mills and Whole sellers. The Sugar will be packed in 1Kg/2Kg packets. It was also decided, Corporation will have no margin, it being one time activity and for social cause to control inflationary trend. Mother Dairy has informed that they will reduce their margin to concessionaires of sale of Sugar and bring it down to 2% and also reduce handling charges and charge Rs.1 Per Kg in place of Rs.2/- per Kg because of the crisis situation in Sugar. The price of Sugar to be sold will be fixed accordingly. The actual cost of packing/transportation will have to be re-imbursed by the Govt. as subsidy to DSCSC Ltd for making meaningful market intervention. DSCSC has also been asked to explore the possibility of importing Sugar, for maintaining sufficient stock to enhance the availability:-

In these circumstances, the matter is placed before the Council of Ministers to take a view on whether:-
SECRETARY-CUM-COMMISSIONER (JAYSHREE RACHURAMAN)

No legal issue involved, the proposal has not been vetted by Law Department.

Above Note has been shown to Principal Secretary (Finance) and since there is
the Corporation.

Limited to transport, packing and other operational cost and also import of Sugar by

To consider the proposal for sale of Sugar by DSCL Ltd., with subsidy component

Pulses at the rates offered by them to all the 70 circle outlets w.e.f. 05-02-2010.

Meanwhile, Delhhi Grain Merchant Association may be asked to supply
rates etc. Notice may be asked to furnish further clarification and details viz-a-viz procurement

NAFED
GOVERNMENT OF NCT OF DELHI
OFFICE OF SECRETARY-CUM-COMMISSIONER
FOOD SUPPLIES & CONSUMER AFFAIRS
K-BLOCK, VIKAS BHAWAN, ITO,
NEW DELHI-110002.

No. PS/CFS/F&S/2009-10/614-18

Dated: 09-01-2011

To

The Managing Director,
NAFED,
Nafed House, Sidharth Enclave,
Ashram Chowk, Ring Road,
New Delhi-110014.

Sir,

Please refer to the discussions held in the meeting held under the
chairmanship of Chief Minster on 27.02.2010 where Minister of Food &
Civil Supplies, Govt. of NCT of Delhi, Chairman NAFED, Chief Secretary,
Govt. of NCT of Delhi, Pr. Secretary Finance and other senior officers of
the Food & Civil Supplies Department and NAFED were present regarding
the “NAFED Easy Market Scheme” to sell kitchen basics at a fair price to
stabilize retail rates of essential commodities for the benefit of the common
man.

After a second round of discussions in the room of the Pr. Secretary
Finance, Sh. J. P. Singh with where the Chairperson DSCSC were also
present the items which could be considered for sale from various outlets
in Delhi have been short listed. It was agreed that NAFED can go ahead
with the supply of Arhar Dal, Moong Dal, Urad Dal, Sunflower Edible Oil,
Rice and Onions in 1 Kg. packs at concessional rates through mobile vans
at selected points in Delhi from the 5th February, 2010. The quantities that
will be required for making a market intervention in respect of these commodities have also been broadly indicated.

In pursuance of discussions held with you a tentative retail rate for these commodities has been worked out and given in Annexure ‘A’ incorporating the subsidy element that the Government of Delhi and the NAFED will bear. These rates may be reviewed on a weekly basis by a committee with a representative from the Finance Department, Govt. of Delhi, NAFED and Food & Civil Supplies Department, Govt. of Delhi as agreed by you.

It is requested that the detailed schedule for distribution of these commodities is drawn up and sent to us at the earliest so that the scheme may be launched by the end of the first week of February 2010.

Yours faithfully

Encl: as above

(JAYSHREE RAGHURAMAN)
SECRETARY-CUM-COMMISSIONER (F&S)

Copy to:

1. Secretary to Hon’ble Minister (F&S) for information of Minister.
2. OSD to Chief Secretary for information of C.S.
3. Chairperson DSCSC Ltd., Aapurti Bhawan for information.
4. Pr. Secretary (Finance), Delhi Sectt. for information.

(JAYSHREE RAGHURAMAN)
SECRETARY-CUM-COMMISSIONER (F&S)
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Encl: as above

Secretary-Cum-Commissioner (F&S)

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3. Chairperson DSCSC Ltd., Aapurti Bhawan for information.
4. Pr. Secretary (Finance), Delhi Sectt. for information.

Secretary-Cum-Commissioner (F&S)
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<tr>
<th>SL No.</th>
<th>Fruits &amp; Vegetables</th>
<th>Retail Price per Kg in Rs.</th>
<th>Subsidy @ 30% per Kg in Rs.</th>
<th>Per Day Quantity</th>
<th>Per KG Location for 7 Days Quantity</th>
<th>Total KG in Location</th>
<th>Price per Kg in Rs.</th>
<th>Per Day Quantity</th>
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Ms Jayshree Raghuraman,
Secretary-cum-Commissioner (F & S),
Govt of NCT of Delhi,
K-Block, Vikas Bhawan,
IP Estate, New Delhi 110 002

Madam,

1. Kindly refer to your letter no: PS/CFS/F&S/2009-10/614-18 dated 29 Jan 2010 asking for a detailed schedule for supply of essential items (Arhar Dal, Moong Dal, Urad Dhuli, Rice Pemra, Onion and Edible Oils- Fortune brand) for launching the scheme by Govt of NCT by the end of first week of Feb 2010. The quantities that would be required for market intervention with their tentative retail rates and element of subsidy with net sale price for each item have also been indicated.

2. In this context, we may inform you that Nafed has already initiated the process of sourcing of the identified kitchen basics through tender/Nafed prescribed Business Procedure and its subsequent packing, which may take some time to formalize. In order to commence the operations by 5th Feb 2010, Nafed has decided to initially commence sale of these articles from 10 outlets (5 outlets of NAFED and 5 outlets of DSCSC for the first two days i.e. 5th & 6th Feb 2010). The Govt. of NCT, Delhi shall reimburse the component of subsidy to NAFED for stocks sold through its outlets.

3. In order to effectively implement the Nafed's Easy Market Scheme with the subsidy from the Govt of NCT, Delhi, we have prepared detailed operational guidelines, a copy of which is enclosed.

You are requested to confirm these operational guidelines.

Thanking you,

(P.K. Sharma)
Addl. Managing Director

Encl: As above
Operational Guidelines for Supply of Kitchen Essentials Under Nafed's Easy Market with Subsidy from Govt. of NCT Delhi

a) The Govt of NCT of Delhi vide letter dated 29th Jan 2010, based on the discussions held in the meeting on 27th Jan 2010 under the Chairmanship of the Hon'ble Chief Minister, Govt of NCT Delhi and subsequent discussions held in the meeting on 28 Jan 10 under the Chairmanship of Principal Secretary, Govt of NCT Delhi, has asked Nafed to start the supply of 35 MTs each of Arhar Dal, Moong Dhuli, Urad Dhuli, Rice, Sunflower Edible Oil (Fortune Brand) and Onion daily in one kg consumer pack to 70 outlets of DSCSCC by the end of first week of Feb 2010. The letter further states that the supplies are initially for a week to be reviewed on weekly basis. In this context, it is relevant to mention that in the meeting held under the chairmanship of Hon'ble Chief Minister, an impression was given that the proposed scheme will be for a period of 3 months.

b) The letter further states that the retail price of these kitchen essentials as on 28 Jan 2010 is: Arhar Dal – Rs.84/kg, Moong Dhuli- Rs. 89/kg, Urad Dhuli- Rs.80/kg, Rice Permal Rs.33/kg, Sunflower Edible Oil (Fortune Brand) Rs. 68/ltr and Onion Rs. 17/kg. On these retail prices, Govt of NCT Delhi shall give 30% subsidy to sell the kitchen essentials @ Rs. 58.8, Rs. 63.30, Rs. 56.00, Rs. 16.10, Rs. 47.60 and Rs. 11.80 per kg/per litre respectively;

c) The process of sourcing of the identified kitchen basics through tender/Nafed prescribed Business Procedure and its subsequent packing has already been initiated which may take some time to formalize. In order to commence the operations by 5th Feb 2010, Nafed has decided to initially commence sale of these articles from 10 outlets (5 outlets of NAFED and 5 outlets of DSCSCC for the first two days i.e. 5th & 6th Feb 2010). The Govt. of NCT, Delhi shall reimburse the component of subsidy to NAFED for stocks sold through its outlets.

d) Nafed shall supply these kitchen basics on ex-Nafed CMD branch, near Britannia Chowk, Delhi basis to the Govt of NCT or its nominated agency. Further redistribution to these outlets shall be done by the Govt of NCT or its nominated agency at its own cost;

e) Nafed shall supply the identified kitchen basics on the approved retail prices as indicated in letter dated 29 Jan 2010 of Govt of NCT except Onion which shall be supplied @ Rs 20/kg ex-Nafed CMD branch, near Britannia Chowk, Delhi basis. The handling charges to be incurred by Nafed (10%) will be borne by Nafed and shall not be claimed from Govt of NCT, Delhi. The Govt of NCT, Delhi will bear the component of 30% proposed subsidy.

f) Nafed shall supply Arhar, Moong Dhuli, Urad Dhuli, Rice Permal in one kg pack and Sunflower Edible Oil (Fortune Brand) in one l Pouch. Onion shall be supplied in bulk pack of 40 kg each.
g) The Govt of NCT Delhi shall make available advance funds equivalent to 25% of the total value of the weekly supply and the balance within a week's time of lifting/acknowledgement of the stocks.

h) Nafed shall supply Fair Average Quality stocks conforming to PFA specifications.

i) The lay out and design of consumer pack is enclosed for approval. However, for first two days, the supplies to 10 retail outlets shall be made in Nafed's existing consumer pack.
### Comparative Statement of Retail Rates for Consumers by NAFED & Delhi Wholesale Grain Merchant Association

<table>
<thead>
<tr>
<th>Sl. No.</th>
<th>Items</th>
<th>Retail Price Per Kg as on 28/1/2010 (in Rs.)</th>
<th>Subsidy @ 30% per Kg (in Rs.)</th>
<th>Net Sale Price per Kg (in Rs.)</th>
<th>Quantity per day per location (in Kg)</th>
<th>Quantity for 70 locations (in Kg)</th>
<th>Total Quantity for 70 locations for 7 days (in Kg)</th>
<th>Subsidy for 7 days (in Rs.)</th>
<th>Subsidy for 30 days (in Rs.)</th>
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<th>Retail price Per Kg as on 28/01/2010 (in Rs.)</th>
<th>Rate Offered by Delhi Wholesale Grain Merchant Association per Kg (in Rs.)</th>
<th>Retail price per Kg after providing 30% Subsidy to NAFED (in Rs.)</th>
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<tr>
<td>6</td>
<td>MOONG DAL</td>
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<td>80</td>
<td>62.3</td>
</tr>
<tr>
<td>7</td>
<td>URAD DHULI</td>
<td>80</td>
<td>55</td>
<td>56</td>
</tr>
</tbody>
</table>

Note: These are the rates excluding the operational cost i.e. Transportation, handling etc.